TITLE XIX Attachment 4.19
State: VERMONT Introduction

#### METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES

Effective retroactively to February 21, 2024, and effective through June 30, 2024, pharmacies, and other qualified providers including hospitals, Federally Qualified Health Centers, long term care facilities, primary care providers, chiropractors, physical therapists, dentists, mental health therapists, dermatologists, and other specialty care providers are eligible to receive payments in amounts representative of up to 7 days of claims payments for Medicaid services including, hospital inpatient and outpatient services, primary care and specialty services, pharmacy services, long term care facility services, dental services, behavioral health services, and other professional services that are not otherwise paid as a result of the Change Healthcare cybersecurity incident.

For pharmacy services, the interim weekly payment is based on an average of total claims for services paid to the provider, inclusive of all base payments. For the first week, the interim payment remitted for payment on March 1, 2024, includes the most recent 8-week paid claims average (for the period of January 5 through February 23, 2024) and for all subsequent weeks, payment is the most recent 25-week paid claims average (for the period of September 8, 2023, through February 23, 2024). Pharmacies with five or fewer prescriptions filled during the 25-week period, or whose weekly average is less than \$500 are not eligible for payments. Pharmacies with new high-cost drug prescriptions can request higher payment. These requests are individually reviewed by the Department of Vermont Health Access Pharmacy Unit.

For all other eligible providers noted above, the interim weekly payment is based on total claims for services paid to the provider, inclusive of all base payments includes the most recent 25-weeks paid claims average for the period of September 8, 2023, through February 23, 2024. These interim payments to providers will end on June 30, 2024, or sooner once impacted providers are able to process claims.

This is not an advanced payment or prepayment prior to services furnished by providers. These payments will be reconciled to the final payment amount the provider was eligible to receive under the Medicaid state plan for the specified services during the timeframe for which it was receiving interim payments under this provision.

The reconciliation will be completed within 60 days following the last day of the quarter in which the state is able to again process payments for claims following the resolution of the Change Healthcare cybersecurity incident.

If the reconciliation results in discovery of an overpayment to the provider, the state will seek repayment of the overpayment amounts within 60 days and will return the federal share within the timeframe specified in 42 CFR 433.316 and 433.320 regardless of whether the state actually recoups the overpayment amount from the provider, unless an exception applies under 42 CFR part 433, subpart F.

If the reconciliation results in an underpayment to the provider, the state will make an additional payment to the provider in the amount of the underpayment within 60 days. The state will follow all applicable program integrity requirements relating to interim payments to providers and the associated reconciliation process.

The state will ensure that all providers receiving payments under this interim methodology for eligible services will continue to furnish services to Medicaid beneficiaries during the interim payment period and that access to Medicaid services is not limited.

GCR# <u>24-029</u> Effective Date: <u>02/21/2024</u> Supersedes

GCR# None Approval Date: N/A

TITLE XIX Attachment 4.19-A State: VERMONT Page 1

# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES -INPATIENT HOSPITAL CARE

### Citation

42 CFR 447, 434, 438, and 1902(a)(4), 1902(a)(6), and 1903

## Payment Adjustment for Provider Preventable Conditions

The Medicaid agency meets the requirements of 42 CFR Part 447, Subpart A, and sections 1902(a)(4),1902(a)(6), and 1903 with respect to non-payment for provider-preventable conditions.

### **Health Care-Acquired Conditions**

The State identifies the following Health Care-Acquired Conditions for non-payment under Section 4.19 (A) of this State plan.

<u>X</u> Hospital-Acquired Conditions as identified by Medicare other than Deep Vein Thrombosis (DVT)/Pulmonary Embolism (PE) following total knee replacement or hip replacement surgery in pediatric and obstetric patients.

### Other Provider-Preventable Conditions

The State identifies the following Other Provider-Preventable Conditions for non-payment under Section 4.19 (A) of this State plan.

_ <u>X</u> Y	Wrong	surgica	l or ot	her inv	vasive	proc	edure	e perfo	rme	d on	a patie	ent; su	rgical	or oth	er inv	asive
procedu	ire perf	ormed o	on the	wrong	g body	part;	surg	ical o	r othe	er in	vasive	proce	dure p	erforn	ned or	the
wrong p	oatient.															
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Additional Other Provider-Preventable Conditions identified below:

### In compliance with 42 CFR 447.26(c), the DVHA assures that:

- 1. No reduction in payment for a PPC will be imposed on a provider when the condition defined as a PPC for a particular patient existed prior to the initiation of treatment for that patient by that provider.
- 2. Reductions in provider payment may be limited to the extent that the following apply:
  - a. The identified PPC would otherwise result in an increase in payment.
  - b. The State can reasonably isolate for non-payment the portion of the payment directly related to treatment for, and related to, the PPC.
- 3. Non-payment for PPCs does not prevent access to services for Medicaid beneficiaries.

In order to determine the non-payment amount, for services paid under Section 4.19 (A) of this State plan, the DVHA will utilize the diagnoses and present on admission indicator submitted by providers on claims. The DVHA utilizes the MS-DRG grouper in its methodology to pay for inpatient hospital services. As such, the MS-DRG grouper will identify the amount of non-payment for inpatient hospital services when a PPC is reported that was not present on admission. In the event of a Deep Vein Thrombosis diagnosis, DVHA will review and make an individual adjustment to the case.

This provision applies to all providers contracted with the DVHA.

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Supers	sedes		
TN#	None	Approval Date:	12/21/11

TITLE XIX
State: Vermont

State. Verificities 1 age 1e-3

# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES

Effective with dates of admission on or after November 1, 2020, the Department of Vermont Health Access (DVHA) will reimburse qualified providers for inpatient hospital services under the prospective payment system as set forth in this plan.

# I. Participating Hospitals

All in-state and out-of-state hospitals will be included in this payment methodology, regardless of any designation provided by Medicare. Hospitals may be eligible for special payment provisions in addition to payments made under this methodology as discussed in Section IV below.

# II. Data Sources and Preparation of Data for Computation of Prospective Rates

#### A. Introduction

The calculation of prospective rates requires the use of claims data and cost report data. The historical claims data is obtained from a chosen base period and the cost for these claims is derived from Medicare cost report data for the corresponding period. Claim costs are adjusted to the year in which the rates are in effect to account for inflation. Claims are grouped together into a diagnostic related group (DRG) based upon the diagnoses present on the claim.

### B. Data Sources- Initial Period

For the rate setting period effective November 1, 2020, hospital cost report data from all in-state Medicaid providers plus Dartmouth-Hitchcock Medical Center for the fiscal years ending 2016 through 2019 were used to assign cost values to claims used in the rate development process. All hospitals included in the analysis have a fiscal year end of September 30 with the exception of one hospital (Retreat Health Care) which has a fiscal year end of December 31. The claims used to assign relative weight values and to develop base rates were from the same hospitals for which cost data was collected and were from the hospital fiscal years ending 2016, 2017, 2018 and 2019.

### C. Data Sources- Subsequent Periods

More recent cost report and claims data will be used to develop new base rates and relative weights no less than once every four fiscal years.

(Continued)

GCR # <u>20-106</u>
Supersedes TN # 16-0023 Last TN# 16-0023 Effective Date: <u>11/01/2020</u>
Approval Date: N/A

TITLE XIX Attachment 4.19-A State: Vermont Page 1c-4

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# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

## III. Payment for Inpatient Hospital Services

## A. Payment Formulas

- Non-Outlier DRG Payment Per Case = (Base Rate Assigned to Hospital x DRG Relative Weight)
- 2. Outlier DRG Payment Per Case = (Cost of Case Outlier Threshold) x Outlier Payment Percentage

where

Cost of Case = Allowable Charges x Hospital-specific Cost to Charge Ratio and Outlier Threshold = (Base Rate x DRG Relative Weight) + Fixed Outlier Value

3. Psychiatric DRG Payment Per Case = (Base Per Diem Rate Assigned to Hospital x DRG Relative Weight x Factor Representing Length of Stay)

where

Factor Representing Length of Stay = The factors assigned by the Medicare Inpatient Psychiatric Facilities Prospective Payment System effective October 1, 2016

(Continued)

TN # 16-0023 Effective Date: \_10/01/16\_

Supersedes

TN # 12-029 Approval Date: \_7/14/17\_\_

Attachment 4.19-A

State: Vermont Page 1c-5

# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

## III. Payments Inpatient Hospital Services (Continued)

## B. Discussion of Payment Components

### 1. Base Rates

TITLE XIX

The Base Rates effective November 1, 2020 are based on claims with dates of discharge from October 1, 2015 to September 30, 2019 from all in-state hospitals plus Dartmouth-Hitchcock Medical Center and Albany Medical Center. The cost values were assigned to each hospital claim on a claim-by-claim basis using data from each hospital's Medicare Cost Report (MCR). The cost report used to assign the cost for each claim was based on the discharge date of the claim. Claims with dates of discharge from October 1, 2015 to September 30, 2019 were assigned costs using the hospital's fiscal year end MCR that matches the month of the discharge within the fiscal year end MCR.

Accommodation days were identified on each claim and assigned a cost per day using the hospital-specific MCR's cost per diem based on the unit in the hospital, such as semi-private room, nursery, or ICU. Allowed charges on each ancillary service detail line of the inpatient claim were multiplied by a hospital-specific cost to charge ratio (CCR). The CCR assigned to each detail line is based on the revenue code billed for the detail line. The mapping of revenue codes to CCRs followed the principles that were described in the Medicare Inpatient Prospective Payment System (IPPS) Final Rule for 2014 published in the Federal Register with the following exceptions: The Medicare IPPS group for Routine Days was split into two groups—Adults & Pediatrics and Nursery. The Medicare IPPS group for Intensive Days was split into three groups—ICU, Surgical ICU and Neonatal ICU.

The cost value of the claim is adjusted for inflation using Global Insight's Health Care Cost Review New CMS Hospital Prospective Reimbursement Market Basket moving average factors. Claim costs are inflated to the mid-point of the rate year.

The in-state base rates were derived by first computing the average inflated cost per case across all non-outlier claims in the base period. This value is between \$12,862 and \$13,488. Because of funding limits imposed by the Vermont Legislature, the instate Base Rates effective November 1, 2020 for non-psychiatric DRGs is \$9,488.32 for Critical Access Hospitals, \$8,355.03 for in-state and Border Teaching Hospitals, and \$9,159.71 for all other Prospective Payment System Hospitals and Institutions of Mental Diseases.

(Continued)

GCR # <u>20-106</u> Effective Date: <u>11/01/2020</u>
Supersedes TN # <u>16-0023</u> Last TN# <u>16-0023</u> Approval Date: <u>N/A</u>

TITLE XIX
State: Vermont

State. Verificities 1 age 1e-0

# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

## III. Payments Inpatient Hospital Services (Continued)

## 2. Relative Weights

Relative weights were assigned to each DRG in the CMS MS-DRG Grouper Version 37 based on Vermont hospital costs. The relative weight is the average cost of the inlier claims grouped into the DRG divided by the average cost of all inlier claims in the base period.

Before calculating the relative weight for a DRG, tests were conducted to ensure that there was sufficient volume and conformity among the cases in the DRG to set a stable relative weight. A DRG was found to have sufficient sample size to compute a relative weight if: (a) There was a minimum of 10 claims across the four years of data; and (b) There were sufficient claims to pass this statistical test: The standard error of the claims' costs is within 25% of the mean with a 90% level of confidence.

Before running the statistical test, low-cost and high-cost outliers were removed from each DRG, which are defined as any claim that was outside +/- two standard deviations from the geometric mean cost of the DRG.

This test yielded 337 stable DRGs and 435 unstable DRGs. The 435 unstable DRGs were then collapsed into 10 tier groups based on the Medicare relative weight for each DRG. After the claims were collapsed into these categories, a new average cost was computed for the claims in each tier and a relative weight was set.

Effective with dates of admission on or after November 1, 2020, all DRGs that were collapsed into a tier will share the same relative weight.

(Continued)

GCR # 20-106 Effective Date: 11/01/2020

Supersedes

TN # 16-0023 Last TN# 16-0023 Approval Date: N/A

Global Commitment Annotated

Attachment 4.19-A Page 1c-7

TITLE XIX State: Vermont

METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

# IV. Special Payment Provisions

# A. Rehabilitation Add-On Payment

Effective January 1, 2018, in-state hospitals and Border Teaching Hospitals with an inpatient claim that contains a revenue code 128 will be paid an additional \$300 per diem for the number of units associated with that revenue code. This payment is in addition to the Non-Outlier and Outlier DRG Payments per Case.

B. [Reserved]

(Continued)

GCR # \_ 17-082\_ Effective Date: 1/1/2018\_

Supersedes

TN # \_ 16-0023\_ Approval Date: <u>N/A</u> METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

### IV. Special Payment Provisions (Continued)

C. Psychiatric DRG Cases Provided by In-State Hospitals and Border Teaching Hospitals

In-State Hospitals and Border Teaching Hospitals will be paid for psychiatric cases under a DRG per diem methodology instead of a DRG per case methodology using the formula shown in III.A above.

Attachment 4.19-A

Page 1c-8

Claims paid under this methodology must contain a revenue code 124 as well as group to a Psychiatric DRG as assigned by the Grouper being utilized by DVHA. Effective October 1, 2016, this included the following DRGs:

DRG 876: O.R. Procedure with Principal Diagnosis of Mental Illness

DRG 880: Acute Adjustment Reaction & Psychosocial Dysfunction

DRG 881: Depressive Neuroses

DRG 882: Neuroses Except Depressive

DRG 883: Disorders of Personality & Impulse Control

DRG 884: Organic Disturbances & Mental Retardation

DRG 885: Psychoses

DRG 886: Behavioral & Developmental Disorders

DRG 887: Other Mental Disorder Diagnoses

DRG 894: Alcohol/Drug Abuse or Dependence, Left AMA

DRG 895: Alcohol/Drug Abuse or Depend. with Rehabilitation Therapy

DRG 896: Alcohol/Drug Abuse or Depend. w/o Rehabilitation Therapy w MCC

DRG 897: Alcohol/Drug Abuse or Depend. w/o Rehabilitation Therapy w/o MCC

On an ongoing basis, the factors applied representing the length of stay will be the same as those utilized by Medicare in its Inpatient Psychiatric Prospective Payment System. The factors applied are additive by length of stay.

The psychiatric base per diem rate was set to ensure that there is sufficient access to services for Medicaid beneficiaries in the state. Effective November 1, 2020, the Base Per Diem Rate for in-state hospitals and Border Teaching Hospitals is \$1,244.33 per diem. Effective November 1, 2019, the Base Per Diem Rate for Brattleboro Retreat Health Care's program for Children and Adults is \$1,493.00.

(Continued)

GCR # <u>20-106</u> Effective Date: <u>11/1/2020</u>

Supersedes

GCR # <u>19-080</u> <u>Last TN: 16-0023</u> Approval Date: <u>N/A</u>

TITLE XIX Attachment 4.19-A State: Vermont Page 1c-9

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# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

## IV. Special Payment Provisions (Continued)

## D. One-Day Stays

Claims for patients admitted as an inpatient but for which the length of stay is not overnight are paid as the lesser of the cost of the case or the Non-Outlier DRG Payment Per Case. The exception is if the patient is classified as a Normal Newborn (DRG 795). In this case, payment will always be the Non-Outlier DRG Payment.

#### E. Transfer Cases

For claims in which the patient is transferred from one inpatient general acute care facility to another, the payment to the transferring hospital is the lesser of the cost of the case or the DRG Payment Per Case, including any outlier payment or DRG Add-on payment, if applicable. Payment to the receiving hospital will follow the payment guidelines of non-transfer cases.

#### F. Sub-acute Care

Swing bed, awaiting placement and inappropriate level of care days are reimbursed at a per diem rate established by the Division of Rate Setting equal to the average statewide rate per patient day paid for services furnished in nursing facilities during the previous calendar year.

(Continued)

TN # 08-027 Effective Date: 10/03/08

Supersedes

TN # \_\_08-025\_\_ Approval Date: \_\_05/07/09\_

TITLE XIX

State: Vermont

METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

# IV. Special Payment Provisions (Continued)

#### G. Out of State Facilities

Out-of-state facilities will receive payments using the same payment formulas as stated in III.A.1 and III.A.2. However, the values of components of the formulas differ from those used to pay in-state hospitals and Border Teaching Hospitals.

- 1. A Base Rate will be assigned to each participating out-of-state hospital based upon its peer group.
  - a. Border Teaching Hospitals: Defined as hospitals within 10 miles of the Vermont border that operate post-graduate training programs. The base rate for Border Teaching Hospitals aligns with that of in-state teaching hospitals at III. B. 1.
  - b. Non-Border Teaching Hospitals: Defined as hospitals greater than 10 miles of the Vermont border that operate post-graduate training programs. For payments on or after October 1, 2016, the base rate will equal \$3,610.00.
  - c. Other Out-of-State Hospitals: Defined as hospitals not meeting the criteria of G.1.a. For payments on or after October 1, 2016, the base rate will equal \$2,900.00.

## H. Outlier Payments

Using the formula for outlier payments described in III.A.2, a Fixed Outlier Value, an Outlier Payment Percentage, and a Cost to Charge Ratio will be assigned to each participating hospital based upon its peer group.

- 1. Fixed Outlier Value
  - a. In-state Hospitals: \$24,000
  - b. Border Teaching Hospitals: \$24,000
  - c. Non-Border Teaching Hospitals: \$50,000
  - d. Other Out-of-State Hospitals: \$50,000
- 2. Outlier Payment Percentage
  - a. In-state Hospitals: 80%
  - b. Border Teaching Hospitals: 80%
  - c. Non-Border Teaching Hospitals: 50%
  - d. Other Out-of-State Hospitals: 50%

Hospitals that are eligible for payment under the per diem methodology for psychiatric stays are not eligible to receive an outlier payment for cases in the psychiatric DRGs listed in IV.C.

(Continued)

GCR # 20-106 Effective Date: 11/1/2020

Supersedes

GCR # <u>17-109</u> Last TN: <u>16-0023</u> Approval Date: N/A

Attachment 4.19-A Page 1c-11(a)

State: Vermont Page 1c-11(a)

# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

# IV. Special Payment Provisions (Continued)

J. Teaching Hospitals Payments

TITLE XIX

Effective on or after 7/1/2011, teaching hospitals located in the State of Vermont shall be eligible for a Teaching Hospital Payment for their direct graduate medical education (DGME) and indirect medical education (IME) costs. The payment will be based on the most recent hospital year end where both cost and payment data are available for both scenarios listed below (the base year). An annual payment will be made which shall equal the lesser of:

- 1. 95 per cent of the sum of:
  - a. <u>DGME Payments</u>: The product of (i) the total number of full time equivalent (FTE) medical residents working in the teaching hospital and in non-provider settings recognized for Medicare DGME payment purposes on the base year cost report, without regards to any Medicare adjustments in the number of FTE residents, including weighting factors and caps set forth in 42 C.F.R. §§ 413.79-413.80, (ii) the per-resident DGME payment amounts, calculated as set forth at 42 C.F.R. § 413.77, and (iii) the ratio of Medicaid inpatient hospital days to total inpatient hospital days; and
  - b. <u>IME Payments</u>: The product of (i) total Medicaid DRG revenue for inpatient operating costs and (ii) the hospital-specific education adjustment factor for IME payments, calculated as set forth at 42 C.F.R. § 412.105 for purposes of determining Medicare IME payments for inpatient hospital services; or
- 2. The difference between the teaching hospital's Hospital Specific Limit as described in Section VIII.B. of this Attachment and DSH payments made to the teaching hospital in the current State Fiscal Year (SFY) pursuant to Section VIII.A.

DVHA shall make annual Teaching Hospital Payments of the amount projected at the beginning of the SFY based on the payment amount identified in J.1 or J.2 above. In the event that it is subsequently determined, based on audited cost report data, that DSH payments made to the teaching hospital exceeded the hospital's Hospital Specific Limit described in Section VIII.B, then the State will recoup from the Teaching Hospital Payments an amount equal to the excess DSH payment. The amount will be recouped in the next quarterly payment scheduled to be made to the Teaching Hospital.

The aggregate FFS Medicaid hospital payments, including Teaching Hospital Payments covered in this section, will not exceed the amount that would be paid for the services furnished under Medicare payment principles in compliance with UPL regulations at 42 C.F.R. 447.272.

Total Teaching Hospital Payments in any period shall not exceed the sum of
(a) Intergovernmental Transfers ("IGTs") received by the State of Vermont to fund the non-federal portion of such Teaching Hospital Payments, plus (b) corresponding federal medical assistance payments. The calculated teaching hospital supplemental payment amount can be found on the DVHA website.

GCR# <u>22-083</u>	Effective Date:10/14/2	2022
Supersedes		
TN# <u>11-019</u>	Approval Date: <u>N/A</u>	_

TITLE XIX
State: Vermont

State. Vermont 1 age 1e-11

# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

## IV. Special Payment Provisions (Continued)

- 3. The Cost to Charge Ratio (CCR) to be applied for calculating the outlier cost of the case will be assigned to each participating in-state hospital specifically on an annual basis based on a recently filed MCR. Each out-of-state hospital will be assigned a CCR based upon its peer group.
  - a. Border Teaching Hospitals: The CCR to apply will be assigned to each participating hospital specifically on an annual basis based on a recently filed MCR for each hospital in the peer group.
  - b. Non-Border Teaching Hospitals: The CCR that will be assigned will be the average CCR of all in-state hospitals.
  - c. Other Out-of-State Hospitals: The CCR that will be assigned will be the average CCR of all in-state hospitals.

# I. Extraordinary Access Issues

In order to ensure access to non-Vermont hospitals providing unusual and highly complex services, the DVHA has the authority to establish rates on a case by case basis or by hospital.

#### J. New Facilities

New facilities under the DRG system will receive payments using the same payment formulas as stated in III.A.1 and III.A.2. If the new facility is an in-state hospital, it will receive the same base rate as other in-state hospitals and all other payment policies for in-state hospitals will apply. If it is an out-of-state hospital, it will receive a base rate based upon the out-of-state peer group it is assigned to. All other payment provisions will follow the policies for the out-of-state hospital peer group to which it is assigned or the authority as outlined in IV.G and IV.H above.

#### K. New Medicaid Providers

Prospective payment rates for established facilities which had not been a DVHA participating provider prior to November 1, 2020 will receive payments based on the same provisions that apply to new facilities as described in IV.J.

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Attachment 4.19-A

State: Vermont Page 1c-12

# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES – INPATIENT HOSPITAL SERVICES (CONTINUED)

# V. Ongoing Maintenance

TITLE XIX

As a part of ongoing maintenance of the payment system, the DVHA will change the following rate setting components either separately or in combination:

#### A. Annually

- 1. The DRG Grouper used to group claims. If a new DRG grouper includes a new DRG for which the DVHA does not have a relative weight assigned, the DVHA will use the Medicare relative weight to assign the DRG to a Vermont tier weight until such time as all DRG relative weights are updated.
- 2. The factors representing length of stay in payments for psychiatric cases made to eligible hospitals.
- 3. The Cost to Charge Ratio assigned to each hospital for use in establishing claim outlier status

# B. At least once every four years

- 1. The base period of claims and Medicare Cost Report(s) used to establish DRG relative weight values
- 2. The DRG Relative Weight Values
- 3. The inflation factor used to best represent current costs
- 4. The Fixed Outlier Value
- 5. The Outlier Payment Percentage

GCR # 20-106 Effective Date: 11/1/2020

TN # <u>12-029</u> Last TN# <u>12-029</u> Approval Date: <u>N/A</u>

METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES - INPATIENT HOSPITAL SERVICES (CONTINUED)

Methods and Standards for Payment Adjustments to Hospitals Qualifying as Disproportionate Share Hospitals

Effective October 1, 2009, the Department of Vermont Health Access (DVHA) will make disproportionate share payments to hospitals as set forth in this plan.

## VI. Eligible Hospitals

## A. Minimum Requirements

In order to be eligible for disproportionate share payment, a hospital must:

- 1. Have at least two obstetricians with staff privileges at the hospital who have agreed to provide obstetric services to individuals entitled to such services under the Medicaid state plan. For hospitals outside of the Burlington-South Burlington Core Based Statistical Area (CBSA), the term "obstetrician" includes any physician with staff privileges at the hospital to perform non-emergency obstetric procedures.
  - The above obstetric-related criteria do not apply to hospitals in which the inpatients are predominantly individuals under 18 years of age, or to hospitals which did not offer non-emergency obstetric services as of December 21, 1987.
- 2. Have a Medicaid inpatient utilization rate of at least one percent. The Medicaid inpatient utilization rate is defined as a hospital's total Medicaid inpatient days (including managed care days) divided by the total number of inpatient days.

(Continued)

GCR# <u>19-054</u> Effective Date: <u>10/01/19</u>

Supersedes

TN# <u>09-17</u> Approval Date: <u>N/A</u>

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METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES - INPATIENT HOSPITAL SERVICES (CONTINUED)

# VI. Eligible Hospitals (Continued)

## B. Federally Deemed Hospitals

Additionally, the DVHA recognizes those hospitals deemed by federal law to be disproportionate share hospitals. The DVHA deems a hospital to be a disproportionate share hospital if:

- 1. The hospital has a Medicaid inpatient utilization rate that is at least one standard deviation above the mean Medicaid inpatient utilization rate for hospitals receiving Medicaid payments in the state (herein named DSH Eligibility Group #1); or
- 2. The hospital has a low income utilization rate exceeding 25 percent (herein named DSH Eligibility Group #2).

#### C. State-Defined Criteria

Hospitals that meet the minimum requirements in VI.A. but do not meet the criteria for VI.B will still qualify for disproportionate share payments based on:

- 1. The hospital's status as an in-state post-graduate teaching facility (herein named DSH Eligibility Group #3); or
- 2. The hospital's proportion of statewide Medicaid inpatient days (herein named DSH Eligibility Group #4).

(Continued)

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Supersedes

TN# 09-017 Approval Date: N/A

Julie VERINOTTI

# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES - INPATIENT HOSPITAL SERVICES (CONTINUED)

# VII. <u>Data Sources for Computation of Disproportionate Share Payments</u>

A Base Year is established each year for collecting the data used to set disproportionate share payments in each State Plan Year (SPY). For payments in a SPY (effective October 1st), the Base Year used is the fiscal year ending September 30th three years prior. The Base Year will advance one year for each subsequent SPY. Data sources, and the data that will be used from them, include the following:

- A. From the State's Medicaid Management Information System (MMIS)
  - 1. Vermont Medicaid inpatient and outpatient hospital charges
  - 2. Vermont Medicaid inpatient days Excluded from this figure are Title XXI days and days attributable to Medicaid patients between 21 and 65 years of age in Institutions for Mental Disease (IMD).
  - 3. Vermont Medicaid payments
- B. Hospital Medicare Cost Reports
  - 1. Hospital cost-to-charge ratios
  - 2. Total hospital inpatient days and total Medicaid inpatient days
  - 3. Medicaid inpatient accommodation per diem costs
- C. Hospital Attestation. Federal statute, specifically 42 CFR 447 and 455 requires that hospitals provide certain information for the DSH calculation. The Department of Vermont Health Access (DVHA) collects this federally required information in the form of an attestation from hospitals. Hospitals are required to complete this attestation each year to allow the DVHA the ability to collect data that is not available from any other sources. The DVHA will establish the due date for hospitals to complete this attestation each year and will provide hospitals at least 60 calendar days to complete the attestation. Hospitals who do not submit a completed attestation by the due date waives its right to be eligible for a DSH payment for that DSH plan year.
  - 1. Attestation of federal obstetrical requirement.
  - 2 Total state and local cash subsidies for inpatient and outpatient services
  - 3. Disproportionate share payments from other states and Section 1011 payments
  - 4. Inpatient days for Medicare/Medicaid dual eligibles, out of state Medicaid beneficiaries, and individuals with no third party coverage
  - 5. Inpatient and outpatient hospital charges for Medicare/Medicaid dual eligibles, out of state Medicaid beneficiaries, and individuals with no third party coverage
  - 6. Payments for claims from Medicare/Medicaid dual eligibles, out of state Medicaid beneficiaries, and individuals with no third party coverage
- D. Green Mountain Care Board's Payer Revenue by Hospital (former Report 5)
  - 1. Net Medicaid and Net All Payer patient services revenue
  - 2. Gross Inpatient Charges
- E. Audited hospital financial statements and hospital accounting records.
  - 1. Total revenue for hospital patient services, including inpatient and outpatient services and services by sub provider

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TITLE XIX Attachment 4.19-A State: VERMONT Page 1g

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# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES - INPATIENT HOSPITAL SERVICES (CONTINUED)

# VIII. <u>Disproportionate Share Payments (DSH)</u>

Each year of the program, DVHA will determine the DSH Eligibility Group that each hospital is eligible for before calculating payments. If a hospital is eligible for more than one DSH Eligibility Group, for the purposes of computing the funding for each DSH group, the hospital will be placed in the DSH Eligibility Group that maximizes the hospital's DSH payment.

Within a DSH Eligibility Group, funds will be assigned to each hospital using the formulas described in VIII.A. Hospitals may only receive funds from one DSH Eligibility Group each year.

The Total DSH Funding for the DSH State Plan Year 2023, and in subsequent years subject to legislative approval, is \$22,704,470. For DSH State Plan Year 2022, a one-time additional allocation of \$23,661,174 will be added to the annual allocation. At the time that DSH payments are disbursed, DVHA will publish the funding for each DSH Eligibility Group and a schedule showing the DSH payment made to each eligible hospital.

# A. Payment Formulas

Before the calculation of funding by DSH Eligibility Group occurs, the calculation of each Hospital Specific Limit is completed as described in VIII.B. Funding for each Group is then completed as follows:

- 1. Funding for DSH Group #3 is done first. The amount funded for Group #3 is the lesser of 50% of the of the Total DSH Funding for the DSH SPY or 76% of the combined Hospital Specific Limit for all hospitals in the Group.
- 2. Subtract the amount funded for DSH Group #3 from the Total DSH Funding for the DSH SPY to derive the remaining amount to be allocated between DSH Groups #1, #2 and #4.
- 3. Calculate for each hospital its percentage of Title XIX statewide days in the Base Year.

(Continued)

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# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES - INPATIENT HOSPITAL SERVICES (CONTINUED)

## VIII. <u>Disproportionate Share Payments (DSH)</u> (Continued)

- A. Payment Formulas (Continued)
  - a. The total statewide days value used in the calculation excludes the Title XIX days for any hospitals in DSH Group #3.
  - b. The total statewide days does not include days from any in-state hospitals that were paid for Title XIX days in the Base Year if they are not eligible for a DSH payment, or if they waived participation from the DSH program.
  - 4. Sum the percentage of statewide days in the DSH Group.
  - 5. Calculate the DSH Allotment by DSH Eligibility Group using the following formula:

Total Remaining DSH Funding Available (computed in Step 2) \*
Total Percentage of Statewide Days in the DSH Group (computed in Step 4)

- 6. The DSH payments to each hospital in DSH Groups #1, #2 and #4 are made using the following methodology:
  - a. For each DSH Group, compute an Aggregate Hospital Limit that is the sum of the individual Hospital Specific Limits within the DSH Group for hospitals that are eligible for a DSH payment, excluding any hospital that waived participation from the DSH program.
  - b. Determine each hospital's limit as a percentage of the Aggregate Hospital Limit.
  - c. Multiply the percentage computed in (b) by the DSH Group Allotment in VIII.A.5.
  - d. For any year where the DSH budget decreases DVHA will adjust the previous years' allocated DSH funds to reflect the current year's total payout amount prior to calculating the DSH average in step (e) below.
  - e. After the current year's DSH payment is calculated, add it together with the previous 4 years' payment amounts. Then calculate a 5-year average. The 5-year average payment amount will be the current year's DSH payment, which is not to exceed the calculated hospital specific limit.

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TITLE XIX Attachment 4.19-A State: VERMONT Page 1i

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# METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES - INPATIENT HOSPITAL SERVICES (CONTINUED)

## VIII. Disproportionate Share Payments (Continued)

### B. Payment Limitations

The Omnibus Budget Reconciliation Act of 1993 established rules limiting the total disproportionate share payment that a hospital can receive. Disproportionate share payments are limited to no more than the cost of providing hospital services to patients who are either eligible for medical assistance under a state plan or have no health insurance for the services provided, less payments received under Title XIX (other than DSH payment adjustments).

When all cost reports are available, the State will recalculate each hospital's specific payment limit starting with Medicaid State Plan Year (SPY) FY 2011 using audited Medicare Cost Reports. The State will then compare the hospital specific limit against DSH payments made for the SPY to determine if any hospital was paid in excess of its specific limit. The same procedure will occur in subsequent SPYs.

If the recalculated hospital specific limits show that the State made a payment to a hospital in excess of its hospital specific limit, the State will recoup any excess payment and redistribute the funds to other hospitals using the payment formula set forth in VIII.A using the applicable DSH State Plan for the year of the overpayment.

Furthermore, if the State's DSH auditor has findings demonstrating that DSH payments made for SPY 2011 or subsequent years exceed the documented hospital specific limits, the State will recoup and redistribute to other hospitals using the payment formula set forth in VIII.A that was in place for the applicable DSH state plan year under audit.

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